World Declaration on Education for All

Meeting Basic Learning Needs

PREAMBLE

More than 40 years ago, the nations of the world, speaking through the Universal Declaration of Human Rights, asserted that ‘everyone has a right to education’. Despite notable efforts by countries around the globe to ensure the right to education for all, the following realities persist:

- More than 100 million children, including at least 60 million girls, have no access to primary schooling;
- More than 960 million adults, two-thirds of whom are women, are illiterate, and functional illiteracy is a significant problem in all countries, industrialized and developing;
- More than one-third of the world’s adults have no access to the printed knowledge, new skills and technologies that could improve the quality of their lives and help them shape, and adapt to, social and cultural change; and
- More than 100 million children and countless adults fail to complete basic education programmes; millions more satisfy the attendance requirements but do not acquire essential knowledge and skills;

At the same time, the world faces daunting problems: notably mounting debt burdens, the threat of economic stagnation and decline, rapid population growth, widening economic disparities among and within nations, war, occupation, civil strife, violent crime, the preventable deaths of millions of children and widespread environmental degradation. These problems constrain efforts to meet basic learning needs, while the lack of basic education among a significant proportion of the population prevents societies from addressing such problems with strength and purpose.

These problems have led to major setbacks in basic education in the 1980s in many of the least-developed countries. In some other countries, economic growth has been available to finance education expansion, but even so, many millions remain in poverty and unschooled or illiterate. In certain industrialized countries, too, cutbacks in government expenditure over the 1980s have led to the deterioration of education.

Yet the world is also at the threshold of a new century, with all its promise and possibilities. Today, there is genuine progress toward peaceful detente and greater co-operation among nations. Today, the essential rights and capacities of women are being realized. Today, there are many useful scientific and cultural developments. Today, the sheer quantity of information available in the world — much of it relevant to survival and basic well-being — is exponentially greater than that available only a few years ago, and the rate of its growth is accelerating. This includes information about obtaining more life-enhancing knowledge — or learning how to learn. A synergistic effect occurs when important information is coupled with another modern advance — our new capacity to communicate.

These new forces, when combined with the cumulative experience of reform, innovation, research and the remarkable educational progress of many countries, make the goal of basic education for all — for the first time in history — an attainable goal.

Therefore, we participants in the World Conference on Education for All, assembled in Jomtien, Thailand, from 5 to 9 March, 1990:

Recalling that education is a fundamental right for all people, women and men, of all ages, throughout our world;

Understanding that education can help ensure a safer, healthier, more prosperous and environmentally sound world, while simultaneously contributing to social, economic, and cultural progress, tolerance, and international co-operation;

Knowing that education is an indispensable key to, though not a sufficient condition for, personal and social improvement;

Recognizing that traditional knowledge and indigenous cultural heritage have a value and validity in their own right and a capacity to both define and promote development;

Acknowledging that, overall, the current provision of education is seriously deficient and that it must be made more relevant and qualitatively improved, and made universally available;

Recognizing that sound basic education is fundamental to the strengthening of higher levels of education and of scientific and technological literacy and capacity and thus to self-reliant development; and

Recognizing the necessity to give to present and coming generations an expanded vision of, and a renewed commitment to, basic education to address the scale and complexity of the challenge;

proclaim the following

World Declaration on Education for All: Meeting Basic Learning Needs
EDUCATION FOR ALL:
THE PURPOSE

ARTICLE 1. MEETING BASIC LEARNING NEEDS

1. Every person — child, youth and adult — shall be able to benefit from educational opportunities designed to meet their basic learning needs. These needs comprise both essential learning tools (such as literacy, oral expression, numeracy, and problem solving) and the basic learning content (such as knowledge, skills, values, and attitudes) required by human beings to be able to survive, to develop their full capacities, to live and work in dignity, to participate fully in development, to improve the quality of their lives, to make informed decisions, and to continue learning. The scope of basic learning needs and how they should be met varies with individual countries and cultures, and inevitably, changes with the passage of time.

2. The satisfaction of these needs empowers individuals in any society and confers upon them a responsibility to respect and build upon their collective cultural, linguistic and spiritual heritage, to promote the education of others, to further the cause of social justice, to achieve environmental protection, to be tolerant towards social, political and religious systems which differ from their own, ensuring that commonly accepted humanistic values and human rights are upheld, and to work for international peace and solidarity in an interdependent world.

3. Another and no less fundamental aim of educational development is the transmission and enrichment of common cultural and moral values. It is in these values that the individual and society find their identity and worth.

4. Basic education is more than an end in itself. It is the foundation for lifelong learning and human development on which countries may build, systematically, further levels and types of education and training.

EDUCATION FOR ALL:
AN EXPANDED VISION AND
A RENEWED COMMITMENT

ARTICLE 2. SHAPING THE VISION

1. To serve the basic learning needs of all requires more than a recommitment to basic education as it now exists. What is needed is an 'expanded vision' that surpasses present resource levels, institutional structures, curricula, and conventional delivery systems while building on the best in current practices. New possibilities exist today which result from the confluence of the increase in information and the unprecedented capacity to communicate. We must seize them with creativity and a determination for increased effectiveness.

2. As elaborated in Articles 3–7, the expanded vision encompasses:
   - Universalizing access and promoting equity;
   - Focusing on learning;
   - Broadening the means and scope of basic education;
   - Enhancing the environment for learning;
   - Strengthening partnerships.

3. The realization of an enormous potential for human progress and empowerment is contingent upon whether people can be enabled to acquire the education and the start needed to tap into the ever-expanding pool of relevant knowledge and the new means for sharing this knowledge.

ARTICLE 3. UNIVERSALIZING ACCESS AND PROMOTING EQUITY

1. Basic education should be provided to all children, youth and adults. To this end, basic education services of quality should be expanded, and consistent measures must be taken to reduce disparities.

2. For basic education to be equitable, all children, youth and adults must be given the opportunity to achieve and maintain an acceptable level of learning.

3. The most urgent priority is to ensure access to, and improve the quality of, education for girls and women, and to remove every obstacle that hampers their active participation. All gender stereotyping in education should be eliminated.

4. An active commitment must be made to removing educational disparities. Underserved groups — the poor; street and working children; rural and remote populations; nomads and migrant workers; indigenous peoples; ethnic, racial, and linguistic minorities; refugees; those displaced by war; and people under occupation — should not suffer any discrimination in access to learning opportunities.

5. The learning needs of the disabled demand special attention. Steps need to be taken to provide equal access to education to every category of disabled persons as an integral part of the education system.

ARTICLE 4. FOCUSING ON LEARNING

Whether or not expanded educational opportunities will translate into meaningful development — for an individual or for society — depends ultimately on whether people actually learn as a result of those opportunities, i.e. whether they incorporate useful knowledge, reasoning ability, skills, and values. The focus of basic education must, therefore, be on actual learning acquisition
and outcome, rather than exclusively upon enrolment, continued participation in organized programmes and completion of certifi-
cation requirements. Active and participatory approaches are particu-
larly valuable in assuring learning acquisition and allowing learners
to reach their fullest potential. It is, therefore, necessary to define
acceptable levels of learning acquisition for educational programmes
and to improve and apply systems of assessing learning achievement.

ARTICLE 5. BROADENING THE MEANS
AND SCOPE OF BASIC EDUCATION

The diversity, complexity, and changing nature of basic
learning needs of children, youth and adults necessitates
broadening and constantly redefining the scope of basic
education to include the following components:

- **Learning begins at birth.** This calls for early childhood care
  and initial education. These can be provided through ar-
rangements involving families, communities, or institutional
programmes, as appropriate.

- **The main delivery system for the basic education of chil-
dren outside the family is primary schooling.** Primary edu-
cation must be universal, ensure that the basic learning needs
of all children are satisfied, and take into account the culture,
needs, and opportunities of the community. Supplementary
alternative programmes can help meet the basic learning needs
of children with limited or no access to formal schooling, pro-
vided that they share the same standards of learning applied to
schools and are adequately supported.

- **The basic learning needs of youth and adults are diverse
and should be met through a variety of delivery systems.**
Literacy programmes are indispensable because literacy is a
necessary skill in itself and the foundation of other life skills.
Literacy in the mother-tongue strengthens cultural identity
and heritage. Other needs can be served by: skills training,
apprenticeships, and formal and non-formal education pro-
grames in health, nutrition, population, agricultural tech-
niques, the environment, science, technology, family life
including fertility awareness, and other societal issues.

- **All available instruments and channels of information,
communications, and social action could be used to help
convey essential knowledge and inform and educate
people on social issues.** In addition to the traditional means,
libraries, television, radio and other media can be mobilized to
realize their potential towards meeting basic education needs
of all.

These components should constitute an integrated system —
complementary, mutually reinforcing, and of comparable
standards, and they should contribute to creating and developing
possibilities for lifelong learning.

ARTICLE 6. ENHANCING THE ENVIRONMENT
FOR LEARNING

Learning does not take place in isolation. Societies, therefore,
must ensure that all learners receive the nutrition, health care,
and general physical and emotional support they need in order
to participate actively in and benefit from their education.
Knowledge and skills that will enhance the learning environment
of children should be integrated into community learning programmes
for adults. The education of children and their parents or other care-
takers is mutually supportive and this interaction should be used to
create, for all, a learning environment of vibrancy and warmth.

ARTICLE 7. STRENGTHENING PARTNERSHIPS

National, regional, and local educational authorities have a
unique obligation to provide basic education for all, but they
cannot be expected to supply every human, financial or organ-
izational requirement for this task. New and revitalized part-
erships at all levels will be necessary: partnerships among all
sub-sectors and forms of education, recognizing the special role of
teachers and that of administrators and other educational person-
nel; partnerships between education and other government depart-
ments, including planning, finance, labour, communications, and
other social sectors; partnerships between government and non-
governmental organizations, the private sector, local communities,
religious groups, and families. The recognition of the vital role of
both families and teachers is particularly important. In this context,
the terms and conditions of service of teachers and their status,
which constitute a determining factor in the implementation of
education for all, must be urgently improved in all countries in line
with the joint ILO/UNESCO Recommendation Concerning the
Status of Teachers (1966). Genuine partnerships contribute to the
planning, implementing, managing and evaluating of basic edu-
cation programmes. When we speak of ‘an expanded vision and a
renewed commitment’, partnerships are at the heart of it.

EDUCATION FOR ALL:
THE REQUIREMENTS

ARTICLE 8. DEVELOPING A SUPPORTIVE
POLICY CONTEXT

Supportive policies in the social, cultural, and economic
sectors are required in order to realize the full provision and
utilization of basic education for individual and societal
improvement. The provision of basic education for all depends
on political commitment and political will backed by appropriate
fiscal measures and reinforced by educational policy reforms and
institutional strengthening. Suitable economic, trade, labour,
employment and health policies will enhance learners’ incentives
and contributions to societal development.
Societies should also insure a strong intellectual and scientific environment for basic education. This implies improving higher education and developing scientific research. Close contact with contemporary technological and scientific knowledge should be possible at every level of education.

ARTICLE 9. MOBILIZING RESOURCES

If the basic learning needs of all are to be met through a much broader scope of action than in the past, it will be essential to mobilize existing and new financial and human resources, public, private and voluntary. All of society has a contribution to make, recognizing that time, energy and funding directed to basic education are perhaps the most profound investment in people and in the future of a country which can be made.

Enlarged public-sector support means drawing on the resources of all the government agencies responsible for human development, through increased absolute and proportional allocations to basic education services with the clear recognition of competing claims on national resources of which education is an important one, but not the only one. Serious attention to improving the efficiency of existing educational resources and programmes will not only produce more, it can also be expected to attract new resources. The urgent task of meeting basic learning needs may require a reallocation between sectors, as, for example, a transfer from military to educational expenditure. Above all, special protection for basic education will be required in countries undergoing structural adjustment and facing severe external debt burdens. Today, more than ever, education must be seen as a fundamental dimension of any social, cultural, and economic design.

ARTICLE 10. STRENGTHENING INTERNATIONAL SOLIDARITY

Meeting basic learning needs constitutes a common and universal human responsibility. It requires international solidarity and equitable and fair economic relations in order to redress existing economic disparities. All nations have valuable knowledge and experiences to share for designing effective educational policies and programmes.

Substantial and long-term increases in resources for basic education will be needed. The world community, including intergovernmental agencies and institutions, has an urgent responsibility to alleviate the constraints that prevent some countries from achieving the goal of education for all. It will mean the adoption of measures that augment the national budgets of the poorest countries or serve to relieve heavy debt burdens. Creditors and debtors must seek innovative and equitable formulae to resolve these burdens, since the capacity of many developing countries to respond effectively to education and other basic needs will be greatly helped by finding solutions to the debt problem.

Basic learning needs of adults and children must be addressed wherever they exist. Least developed and low-income countries have special needs which require priority in international support for basic education in the 1990s.

All nations must also work together to resolve conflicts and strife, to end military occupations, and to settle displaced populations, or to facilitate their return to their countries of origin, and ensure that their basic learning needs are met. Only a stable and peaceful environment can create the conditions in which every human being, child and adult alike, may benefit from the goals of this Declaration.

We, the participants in the World Conference on Education for All, reaffirm the right of all people to education. This is the foundation of our determination, singly and together, to ensure education for all.

We commit ourselves to act co-operatively through our own spheres of responsibility, taking all necessary steps to achieve the goals of education for all. Together we call on governments, concerned organizations and individuals to join in this urgent undertaking.

The basic learning needs of all can and must be met. There can be no more meaningful way to begin the International Literacy Year, to move forward the goals of the United Nations Decade of Disabled Persons (1983-92), the World Decade for Cultural Development (1988-97), the Fourth United Nations Development Decade (1991-2000), of the Convention on the Elimination of Discrimination against Women and the Forward Looking Strategies for the Advancement of Women, and of the Convention on the Rights of the Child. There has never been a more propitious time to commit ourselves to providing basic learning opportunities for all the people of the world.

We adopt, therefore, this World Declaration on Education for All: Meeting Basic Learning Needs and agree on the Framework for Action to Meet Basic Learning Needs, to achieve the goals set forth in this Declaration.